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SENATE

{ REPORT
{ No. 697

DEPARTMENTS OF STATE, JUSTICE, COMMERCE, AND THE JUDICIARY APPROPRIATION BILL, 1952

AUGUST 21 (legislative day, AUGUST 1), 1951.—Ordered to be printed

Mr. McCARRAN, from the Committee on Appropriations, submitted
the following

REPORT

[To accompany H. R. 4740]

The Committee on Appropriations, to whom was referred the bill (H. R. 4740) making appropriations for the Departments of State, Justice, Commerce, and the Judiciary, for the fiscal year ending June 30, 1952, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made:

Amount of bill as passed House.....	\$1, 045, 940, 115
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Amount of decrease by the Senate (net).....	23, 057, 852
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Amount of bill as reported to Senate.....	1, 022, 882, 263
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Amount of appropriations, 1951.....	1, 170, 847, 637
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Amount of the regular and supplemental estimates, 1952.....	1, 258, 296, 141
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The bill as reported to the Senate:

Under the appropriations for 1951.....	147, 965, 374
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Under the estimates for 1952.....	235, 413, 878
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Summary table of 1951 appropriations, 1952 budget estimates, amounts recommended in House bill, and amounts recommended by Senate committee

Department	1951 appropriations as reduced under section 1214	1952 budget estimates	Amount recommended in House bill, 1952	Amount recommended in Senate bill, 1952	Increase (+) or decrease (—) Senate bill compared with—					
					1951 appropriations		1952 budget estimates		1952 House bill	
					Amount	Per-cent	Amount	Per-cent	Amount	Per-cent
Appropriations:										
State.....	\$274,469,086	\$283,686,476	\$226,357,000	\$205,877,838	—\$68,591,248	—24.99	—\$77,808,638	—27.42	—\$20,479,162	—9.04
Justice.....	158,222,000	184,356,000	181,567,000	181,567,000	+23,345,000	+14.75	—2,789,000	—1.51	—(600,000)	-----
Commerce.....	712,652,886	763,763,925	612,098,000	609,500,560	—103,152,326	—14.47	—154,263,365	—20.19	—2,597,440	—,40
Judiciary.....	25,503,665	26,489,740	25,918,115	25,936,865	+433,200	+1.69	—552,875	—2.08	+18,750	+ , 07
Total appropriations.....	1,170,847,637	1,258,296,141	1,045,940,115	1,022,822,263	—147,965,374	—12.63	—235,413,878	—18.70	—23,057,852	—2.20
Contract authority:										
Justice.....	700,000	-----	-----	-----	—700,000	-----	-----	-----	-----	-----
Commerce.....	40,865,000	-----	-----	-----	—40,865,000	-----	-----	-----	-----	-----
Total contract authority.....	41,565,000	-----	-----	-----	—41,565,000	-----	-----	-----	-----	-----
Total cash and contract authority.....	1,212,412,637	1,258,296,141	1,045,940,115	1,022,882,263	—189,530,374	—15.63	—235,413,878	—20.19	—23,057,852	—2.20

GENERAL STATEMENT

In considering the appropriations requested by the Departments of State, Justice, Commerce, and the Judiciary, the committee has kept uppermost before it the terrible dangers facing this country at home and abroad. Abroad are the enemies of our system of government and our way of life and at home we face the horrors of inflation which, unless checked, will bring about a downfall just as surely as might come from an enemy. The American people are being called upon to pay a crushing tax burden, and the least that they can expect in return is that every dollar expended by the Government will be expended efficiently and only for those activities that are absolutely necessary.

The committee has examined all of the requests in this bill with great care and is recommending what it believes to be essential appropriations. It will be observed from page 2 of this report that the committee's recommendation is 18.7 percent below the budget estimates. With few exceptions the committee has effected reductions of at least 10 percent in personal services. Provisions have been included in the bill limiting the amounts for personal services generally to 90 percent of the budget estimates in those instances where reductions have been made in the appropriation and generally to 100 percent of the estimates in those instances where reductions have not been effected. As a result of limiting personal service obligations there will be instances where corresponding savings should follow in other objects of expenditure based upon the budget procedure of computing the figures for other objects of expenditure. The departments whose appropriations appear in this bill are instructed to examine each of their appropriation items and in these instances to effect corresponding savings. Likewise the committee in recommending limitations on personal services expects that if the funds are not needed for personal services or in the event it is not possible to fill vacancies thus effecting savings in personal services the resultant savings will remain with the Treasury and not be used for other objects of expenditure.

Section 603 of the bill, which was inserted on the floor of the House and which is referred to as the "Jensen amendment," has been stricken from the bill by the committee.

DEPARTMENT OF STATE

The total amount recommended by the committee in the bill for the Department of State is \$205,877,838, which is a reduction of \$77,808,638 from the budget estimates, a reduction of \$20,479,162 below the House bill, and a reduction of \$58,591,248 under the appropriations for the last fiscal year. The largest reductions under the appropriations for the past fiscal year are in the items "International information and educational activities" and "Contributions to international organizations." During the fiscal year 1951, the information program had a total appropriation of \$106,089,789 together with authority to utilize an additional \$15,212,000 in counterpart funds. The committee's recommendation of \$63,000,000 for this program represents a reduction under last year's appropriation of \$58,301,789 including \$15,212,000 in counterpart funds. For contributions to international organizations, the appropriation last year was in the

amount of \$53,549,297 including \$25,000,000 for the International Refugee Organization which item does not appear in the budget for fiscal year 1952. The committee's recommendation of \$30,297,861 represents a reduction under last year of \$23,251,436.

SALARIES AND EXPENSES

The appropriation entitled "Salaries and Expenses" finances the Department's staff in Washington and the Foreign Service staff all over the world. The budget estimate for fiscal year 1952 is in the amount of \$77,400,000 consisting of \$58,991,476 for personal services and \$18,408,524 for other objects of expenditure such as travel, transportation of things, communication services, etc. The figure of \$58,991,476 for personal services includes \$22,941,838 for the departmental staff in this country, \$29,869,248 for Americans in the Foreign Service, and \$6,180,390 for local employees in the Foreign Service. The committee recommends an appropriation of \$74,487,777 which is a reduction of \$2,912,223 under the budget estimate. In arriving at this figure of \$74,487,777, the committee has effected a 10-percent reduction in the personal services requested for the Department staff in this country and a 10-percent reduction in the personal services requested for the local employees in the Foreign Service. For the Americans in the Foreign Service, the committee recommends no reduction. The committee feels that any reduction in the Foreign Service personnel would seriously affect the ability of the Department to carry out the foreign affairs of the United States, especially in view of the greatly increased responsibilities falling upon the Department as a result of the Korean crisis and related critical international developments.

The amount recommended by the committee represents a reduction of \$1,012,223 under the amount recommended by the House Committee on Appropriations but an increase of \$1,487,777 over the amount recommended by the House. The committee further recommends that a limitation of \$56,079,253 on the amount available for personal services be placed in the bill.

The House recommended language in this appropriation requiring that \$10,000,000 of the appropriation be used for the purchase of foreign currencies or credits owed to or owned by the Treasury of the United States, for carrying out the purposes of this appropriation. The committee is in full agreement with this type of language; however, the committee has recommended that the amount be changed to \$7,500,000 inasmuch as it will be necessary for the Department to set up records in this regard and it will be possible to have the plan in operation for only 9 months of the fiscal year in view of the delay on this bill. It is true that the Department has been utilizing foreign currencies under the continuing resolutions; however, there are no detailed records as to whether the foreign currencies are those owed to or owned by the United States Treasury. In approving this language, it is not the intention of the committee that American firms should be placed in an unfavorable competitive position and care should be taken by the Department to avoid this unintended result.

The committee has also recommended that language be inserted in the bill authorizing the use of not to exceed \$200,000 for the maintenance and operation of commissary and mess services. The provision has been in the bill for a number of years for the purpose of pro-

viding for emergencies in which no appropriate marketing or messing facilities exist. Any Federal funds used for this purpose will be reimbursed to the United States Treasury under the provisions of the Foreign Service Act.

SALARY ADVANCEMENT FOR DIRECTOR, OFFICE OF BUDGET AND FINANCE

The committee has included under the general provisions of the bill a provision authorizing the Secretary of State to place one position in grade GS-17, \$12,200 per annum, in the general schedule established by the Classification Act of 1949. The purpose of providing for this position is to grant authority to the Secretary to reallocate the position of Director, Office of Budget and Finance, to \$12,200 per annum. The position in question is occupied by Mr. Edward B. Wilber and it is the opinion of the committee that the salary he is receiving is not commensurate with the services he renders to the Government as an outstanding employee of the Department of State.

REPRESENTATION ALLOWANCE, FOREIGN SERVICE

The budget estimate for representation allowances is in the amount of \$1,000,000 and the House recommended an appropriation of \$675,000. The appropriation for fiscal 1951 was in the amount of \$675,000. The committee concurs in the amount recommended by the House. Representation allowances are used to establish and maintain relationships with foreign officials. Effective performance of the duties of Foreign Service personnel abroad requires close contact with officials of foreign governments concerned, the presentation to foreign officials of visiting prominent Americans, and the observation and reciprocation of customary courtesies.

ACQUISITION OF BUILDINGS ABROAD

For this item the committee recommends an appropriation of \$7,000,000, a reduction of \$2,000,000 below the budget estimate and a reduction of \$1,000,000 below the amount recommended by the House. The committee further recommends that a limitation be placed in the bill restricting the amount which may be used for personal services to \$94,500, which is 10 percent under the budget estimate for personal services of \$105,000. This appropriation is used for the purchase of foreign credits from the United States Treasury due the United States as a result of surplus property and lend-lease settlements. The foreign credits are utilized for the acquisition of property abroad for use as office space as well as residences for the Foreign Service.

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

This appropriation finances the United States participation in the United Nations and specialized agencies, the Inter-American organizations and other international organizations. The budget estimate is in the amount of \$30,684,476; however, the Department volunteered before the committee a reduction of \$386,615, thus reducing the amount requested to \$30,297,861. The House Committee on Appropriations recommended an appropriation of \$29,300,000 and the House further reduced the amount to \$27,000,000. The committee

6 STATE, JUSTICE, COMMERCE, JUDICIARY APPROPRIATIONS, 1952

recommends that the full amount of \$30,297,861 requested by the Department be provided. The following table reflects the 1951 adjusted figures and the amounts recommended by the committee for fiscal year 1952:

By project or functions	1951 adjusted	1952 recom- mended	Difference, increase (+) or decrease (-)
A. United Nations and specialized agencies:			
1. United Nations.....	\$13, 576, 243	\$16, 394, 244	+\$2, 818, 001
2. United Nations Educational, Scientific and Cul- tural Organization.....	2, 814, 381	2, 785, 400	-28, 981
3. International Civil Aviation Organization.....	1, 103, 319	1, 428, 010	+325, 691
4. World Health Organization.....	3, 070, 931	2, 481, 150	-589, 772
5. Food and Agriculture Organization.....	1, 420, 800	1, 355, 000	-65, 800
6. International Labor Organization.....	1, 269, 868	1, 466, 412	+196, 544
7. International Telecommunication Union.....	500, 000	375, 000	-125, 000
Subtotal.....	23, 755, 542	26, 286, 225	+2, 530, 683
B. Inter-American Organizations:			
1. American International Institute for the Protection of Childhood.....	34, 000	10, 000	-24, 000
2. Inter-American Indian Institute.....	4, 800	4, 800	-----
3. Inter-American Institute of Agricultural Sciences.....	151, 571	153, 480	+1, 909
4. Pan American Institute of Geography and History.....	10, 000	10, 000	-----
5. Pan American Railway Congress Association.....	5, 000	5, 000	-----
6. Pan American Sanitary Bureau.....	1, 247, 148	1, 355, 329	+108, 181
7. Pan American Union.....	1, 606, 022	1, 670, 151	+64, 129
Subtotal.....	3, 058, 541	3, 208, 760	+150, 219
C. Other international organizations:			
1. Bureau of the Interparliamentary Union for the Promotion of International Arbitration.....	15, 000	15, 000	-----
2. Cape Spartel and Tangier Light.....	2, 955	1, 700	-1, 255
3. Caribbean Commission.....	112, 094	127, 058	+14, 964
4. International Bureau of the Permanent Court of Arbitration.....	1, 600	1, 150	-450
5. International Union for the Protection of Indus- trial Property.....	2, 060	1, 700	-360
6. International Union for the Publication of Cust- oms Tariffs.....	2, 233	2, 233	-----
7. International Bureau of Weights and Measures.....	4, 250	7, 542	+3, 292
8. International Council of Scientific Unions and As- sociated Unions.....	8, 918	8, 468	-450
9. International Hydrographic Bureau.....	9, 147	9, 147	-----
10. International Whaling Commission.....	420	420	-----
11. International Wheat Council.....	22, 781	22, 400	-381
12. Northwest Atlantic Fisheries Commission.....	-----	6, 250	+6, 250
13. South Pacific Commission.....	48, 808	52, 208	+3, 400
Subtotal.....	230, 266	255, 276	+25, 010
D. Other international activities:			
1. Gorgas Memorial Laboratory.....	106, 000	117, 600	+11, 600
2. Payment to the Government of Panama.....	430, 000	430, 000	-----
Subtotal.....	536, 000	547, 600	+11, 600
Total requirements.....	27, 580, 349	30, 297, 861	+2, 717, 512

HOUSE LIMITATION TO RESTRICT CONTRIBUTIONS TO ONE-THIRD OF ANNUAL COST

The House adopted an amendment on the floor as follows:

SEC. 602. None of the funds appropriated in this Act shall be used to pay any assessment to any international organization which exceeds one-third of the total annual cost thereof.

The committee recommends that this section be stricken from the bill and recommends as a substitute the following section:

SEC. 602. No representative of the United States Government in any international organization hereafter shall make any commitment requiring the appropriation of funds for a contribution by the United States in excess of 33½ per centum of the

budget of any international organization for which the appropriation for the United States contribution is contained in this act: Provided, That in exceptional circumstances necessitating a contribution by the United States in excess of 33½ per centum of the budget, a commitment requiring a United States appropriation of a larger proportion may be made after consultation by United States representatives in the organization or other appropriate officials of the Department of State with the Committees on Appropriations of the Senate and House of Representatives: Provided, however, That this section shall not apply to the United States representatives to the Inter-American organizations.

MISSIONS TO INTERNATIONAL ORGANIZATIONS

It is recommended by the committee that the appropriation of \$1,400,000 approved by the House for this purpose be approved. The budget estimate is in the amount of \$1,570,000 and the appropriation for last year was in the amount of \$1,600,000. The committee has included in the bill a limitation on the amount which may be available for personal services of \$1,179,540, which represents a ceiling of 10 percent in the budget estimate for personal services. This appropriation finances the United States mission to the United Nations and the United States missions to other international organizations.

The committee also recommends that the following language be included in the bill:

Provided further, That employment under this appropriation in connection with the Organization of American States may be without regard to the civil service laws

The headquarters of the Organization of American States is located in Washington. The United States representative on the council is a Presidential appointee with the personal rank of Ambassador as provided under article 48 of the Charter of the Organization of American States. In order to provide salaries commensurate with the responsibilities and rank of the position as provided in the Organization's charter, the foregoing provision is necessary.

INTERNATIONAL CONTINGENCIES

The purpose of this appropriation is to make funds available to the Secretary of State to enable the United States to participate in those international activities and undertakings which arise from time to time in the conduct of foreign affairs for which estimates cannot be developed precisely and individually very far in advance, or which are of a temporary nature and for which specific appropriations have not been provided pursuant to treaties, conventions, or special acts of Congress. The budget estimate is in the amount of \$2,800,000 and the House recommended an appropriation of \$2,600,000. The committee recommends an appropriation of \$2,500,000 which represents approximately a 10 percent reduction under the budget estimate.

The committee further recommends that the following language be included in this paragraph:

medical and hospital expenses (not incurred as a result of vicious habits, intemperance, or misconduct) of members of United States delegations while in a travel status outside the United States;

During the course of a fiscal year approximately 2,000 persons are detailed to or are employed on these activities and serve a total of approximately 150,000 man-days. The conference site or mission

headquarters is sometimes located in an unhealthful or tropical area, and members of the United States delegations must work under hazardous conditions and for long and strenuous hours in order to carry out their assignments.

Not infrequently emergency treatment of accidents or illnesses is required involving medical and sometimes hospital expenses. As a result, the individual officer or employee is subjected to a personal hardship and heavy expenses which would not have been experienced in his local community. Based on past experience, it is estimated that this provision would not result in an expenditure of more than \$2,000 in any year.

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

SALARIES AND EXPENSES

For this purpose, the committee recommends an appropriation of \$900,000, which is the same amount that was made available for the past year and is the amount recommended by the House for the current year. The recommendation is \$300,000 under the budget estimate. The committee also recommends that not to exceed \$737,550 of the amount appropriated shall be available for personal services, which represents a ceiling of 90 percent of the budget estimate for personal services.

CONSTRUCTION

For construction, the budget estimate is in the amount of \$16,200,000, the bulk of which is for construction on the Falcon Dam on the Rio Grande River. The House recommended an appropriation of \$14,000,000 and the committee recommends an appropriation of \$12,000,000. Construction on the Falcon Dam was only begun December 13, 1950, and it is the judgment of the committee that the amount recommended will be sufficient to meet all of the payments falling due during the fiscal year. A provision has been placed in the bill limiting the amount which may be used for personal services out of this appropriation to \$1,188,939 which represents a reduction of 10 percent in the budget estimate for this purpose.

LANGUAGE PROVISION

For inclusion in the language of the International Boundary and Water Commission, United States and Mexico, the committee recommends the following provision:

expenditures for the purposes set forth in sections 101 through 104 of Public Law 786, approved September 13, 1950;

For a number of years, many items requiring specification have been carried in the appropriation language for this Commission. Public Law 786 granted authority for these items and they have been deleted from the appropriation language. However, if the foregoing provision were not included in the bill, the Commission would have no authority for nontreaty projects such as the lower Rio Grande flood-control project, the lower Rio Grande bank-protection project, the Rio Grande canalization project and the sanitation projects.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

The budget estimate for this appropriation item is in the amount of \$990,000, including \$338,000 for the Inter-American Tropical Tuna Commission. The House allowed an appropriation of \$702,000, having reduced the amount for the Tuna Commission to \$50,000, a reduction of \$288,000. For the other international commissions, the House allowed the full amount of the budget estimate. The committee recommends an appropriation of \$687,200 including not to exceed \$268,888 for personal services. The 1951 appropriation, the 1952 budget estimate, and the committee recommendation, are as follows:

American sections, international commissions

Projects or functions	1951 adjusted	1952 estimate	Senate committee recommendations 1952
1. International Joint Commission, United States and Canada.			
(a) Special and technical investigations (Public Health Service).....	\$45, 800	\$45, 800	\$45, 800
(b) Special and technical investigations (Geological Survey).....	55, 000	62, 820	55, 000
(c) Special and technical investigations (Corps of Engineers).....	110, 000	130, 000	110, 000
(d) Special and technical investigations (Federal Power Commission).....	(35, 000)	111, 500	70, 000
2. International Fisheries Commission, United States and Canada.....	(1, 500)	8, 500	3, 000
3. International Pacific Salmon Fisheries Commission.....	47, 000	50, 000	47, 000
4. International Boundary Commission, United States, Alaska, and Canada.....	160, 000	166, 350	160, 000
5. Inter-American Tropical Tuna Commission.....	71, 400	77, 030	71, 400
		338, 000	125, 000
Total requirements.....	489, 200	990, 000	687, 200

INTERNATIONAL CLAIMS COMMISSION

The budget estimate for this Commission is in the amount of \$265,000 and the House allowed an appropriation of \$150,000. The Commission was created by the International Claims Settlement Act of 1949, to adjudicate the claims of American nationals against the Federal Peoples Republic of Yugoslavia and the Government of the Republic of Panama. Yugoslavia has deposited \$17,000,000 with the United States, and Panama has signed a settlement agreement to deposit \$400,000, which amounts are to cover payment of the claims of American nationals against these respective governments. It is the belief of the committee that the amount recommended by the House is too low to handle the claims efficiently and expeditiously. Accordingly, the committee recommends that a separate appropriation for this Commission be abolished and that the Commission be financed from "Salaries and expenses, Department of State," the Department to absorb the cost from the \$74,487,777 recommended for salaries and expenses. It is the feeling of the committee that the Secretary will have better control over the financial operations of the Commission if it is financed from this latter appropriation. Also, it is believed that many of the duties of the Commission overseas can be handled by the regular Foreign Service staff, thus obviating the necessity for a separate staff and separate appropriation item. Authorizing language to effect this recommendation has been inserted in the language for salaries and expenses.

INTERNATIONAL INFORMATION AND EDUCATIONAL ACTIVITIES

For the International Information and Educational Program, the budget estimate for fiscal year 1952 is in the amount of \$115,000,000. The House recommended an appropriation of \$85,000,000 and the committee recommends an appropriation of \$63,000,000, a reduction of \$52,000,000 under the budget estimate and a reduction of \$22,000,000 under the House. The committee recommends the full amount of the budget estimate of \$25,164,655 for the Radio Broadcasting Division. For the exchange of persons program, the committee recommends an appropriation of \$5,000,000 and it is understood that this will enable the Department to initiate exchange programs with countries not now included, such as Iceland, Ireland, and Spain. The following table reflects the operating program for the fiscal years 1950 and 1951, the estimate for 1952, and the amounts recommended by the committee:

International information and educational activities

Activity	1950 program obligations	1951 program obligations	1952 estimate	Senate committee recommendation, 1952
Radio Broadcasting Division.....	\$8,855,162	\$16,174,167	\$25,164,655	\$25,164,655
Press and Publications.....	2,739,273	6,806,953	11,952,304	2,739,273
Motion Picture Division.....	2,485,409	11,803,000	13,074,035	2,785,409
Director, International Information.....	132,512	159,755	245,960	132,512
Libraries and Institutes.....	2,167,884	3,689,225	7,133,909	2,167,884
Exchange of persons.....	2,562,529	6,220,271	10,652,960	5,000,000
Director, Educational Exchange.....	136,958	152,631	179,704	136,958
Overseas mission activity.....	9,214,435	12,562,121	27,329,737	10,200,000
Policy advisory staff.....	72,013	142,264	215,598	72,013
Interdepartmental foreign information staff.....	68,236	120,289	155,016	68,236
Office of General Manager.....	228,282	477,275	707,795	228,282
Public affairs regional bureaus.....	409,158	599,736	722,479	409,158
Scientific and technical program.....	138,868	160,163		
Administrative support.....	5,799,468	11,080,787	17,465,848	7,000,000
To be distributed by Department.....				6,895,620
Total.....	35,010,187	70,148,637	115,000,000	63,000,000

¹ Does not include \$50,821,939 for capital outlay.

The committee has inserted language in the bill authorizing the purchase of nine automobiles for use abroad. The committee has also inserted language in the bill authorizing the use of funds for expenses for hospitalization and medical care of grantees who become incapacitated while participating in activities authorized under this appropriation. The committee has also inserted the following language provision in the bill:

: Provided further, That no part of this appropriation shall be expended for subscriptions to or distribution of any privately edited or published magazines, journals or newspapers unless copies thereof are regularly filed with the Secretary of the Senate and with the Clerk of the House of Representatives at the time of distribution

PHILIPPINE REHABILITATION

The budget estimate of \$3,000,000 was allowed in full by the House. The committee concurs in the action of the House. This appropriation will enable the Bureau of Public Roads, Department of Commerce, to complete liquidation of previously granted contract authorization.

MOROCCAN TREATY VIOLATIONS

Moroccan treaty violations have been repeatedly brought to the attention of the committee. They include collection of illegal taxes and customs from Americans, refusal to reimburse previous illegal overcharges and discriminations which deny United States citizens the trade and the equality which is unequivocally guaranteed them by treaty. Previously the committee has recommended to the Senate legislation to assure full compliance by France and Morocco with United States-Morocco treaties. The 1951 General Appropriation Act contained a proviso intended to give France the option of complying with the treaties in question or of giving up ECA aid.

The Department of State has formally agreed with France that both the ECA aid and the treaty violations will continue, thus nullifying the appropriation restriction. The excuse is that France, in a suit filed 3 days before the restriction should have taken effect, seeks to have the International Court of Justice establish that the treaties should not be enforced. The State Department claims that the United States is committed to the mandatory jurisdiction of the Court in this matter.

The committee feels that the claim regarding mandatory jurisdiction is unsubstantiated; that the suit regardless of its outcome will not establish the treaty compliance which alone would justify the ECA payments which were made during the fiscal year ending June 30, 1951; that if court action was to be undertaken, this should have been done by the United States when its protests about the treaty violations were ignored and before Congress had given the Department of State an alternative means of forcing treaty compliance. A report of the Subcommittee on Economic Cooperation entitled "Violation of United States Treaty Rights in Morocco" was prepared after investigation in Morocco by a member of the subcommittee's staff. The attitude of the committee is based for the most part on the report and its conclusions.

Apart from the primary consideration as to whether the will of Congress or the will of the Department of State shall determine conditions under which United States appropriations are disbursed, the committee is concerned over the Court action and its possible effect on all United States agreements with foreign nations. According to the Department of State, France seeks to establish "that the United States treaty position in French Morocco is anachronistic, that certain of our treaty rights have ceased to exist or have been superseded by later agreements or practices."

The committee considers that a vigorous defense of this case is essential to the preservation of treaty-making powers as established by the Constitution. The defense should clearly establish that the power of the Court is limited to the interpretation of the treaties as ratified by the Senate, precluding all possibility of a verdict establishing that such treaties may be modified by Executive acts or by acts of any international body. The committee considered a proposal that \$50,000 of State Department funds be earmarked for the defense of this case but considers that special authorization is unnecessary and deems that the foregoing expression of policy should suffice.

DEPARTMENT OF JUSTICE

For this Department, the committee recommends an appropriation of \$181,567,000, the same amount as was agreed to by the House. The amount recommended is \$2,789,000 under the budget estimates of \$184,356,000, and represents an increase of \$23,345,000 over the appropriations for fiscal year 1951 of \$158,222,000. The largest single increase over the appropriations for 1951 is for the Federal Bureau of Investigation which amounts to \$20,728,000, of the increase. Although the committee has not seen fit to effect 10 percent reductions in the appropriations for the Department of Justice, the committee does recommend that personal service limitations be placed in the bill for the appropriations under the Department. The personal service limitations are in accord with the amounts recommended in the individual appropriations.

GENERAL LEGAL ACTIVITIES

CRIMINAL DIVISION

The committee concurs in the action of the House in recommending an appropriation of \$9,032,000 for general legal activities which includes among other divisions, the Criminal Division. The funds recommended will enable the Criminal Division to continue to employ the additional employees provided for in supplemental funds granted last year. The committee wishes to take this opportunity to commend very highly the activities of Mr. William Paisley, Chief of the Trial Section of the Criminal Division, and his assistants for their fine work before the Subversive Activities Control Board.

FEDERAL BUREAU OF INVESTIGATION

The committee concurs in the action of the House in recommending an appropriation of \$90,000,000 for the FBI. The amount recommended is an increase of \$20,728,000 over the appropriation for last year and is a reduction of \$665,000 in the budget estimate. It is the judgment of the committee that this large increase is necessary in view of the increased workload in the FBI.

The committee has inserted language under the general provisions of the bill increasing the salary of the Associate Director of the FBI from \$14,000 per annum to \$17,500. The committee has also recommended an increase in compensation for the Assistant to the Director from \$11,200 to \$14,000 per annum and for the Assistant Director in charge of Records and Communications to \$14,000 per annum. The language provision also increases the salaries of the remaining seven Assistant Directors of the FBI to \$12,200 per annum. The committee has seen fit to make these recommendations in view of the tremendous amount of work and responsibility which devolves upon these efficient public servants. The FBI is a large organization and the salaries of these men at the present time are not commensurate with the services they perform for the country.

OFFICE OF ALIEN PROPERTY

The budget estimate for this Office is in the amount of \$4,100,000 and the House recommended \$3,600,000. The committee recommends that this authorization be further reduced to \$3,000,000. It is noted that this Office has a total of 187 attorneys. The committee is convinced that this number is entirely too large and has accordingly effected this reduction. The amount of \$3,000,000 is an authorization to use that amount from funds vested in the Attorney General pursuant to the Trading With the Enemy Act of October 6, 1917, as amended.

DEPARTMENT OF COMMERCE

For the Department of Commerce, the committee recommends an appropriation of \$609,500,560, a decrease from the budget estimates of \$154,263,365 and a decrease of \$2,597,440 from the House bill. The amount recommended is \$103,152,326 under the appropriations for last fiscal year.

The largest appropriations under the Department of Commerce provided for in this bill are made to the Bureau of Public Roads and the Civil Aeronautics Administration. Although under the Department of Commerce, the appropriations for the Maritime Administration are not contained in this bill, being carried in the independent offices appropriation bill.

In most of the appropriations under the Department of Commerce, the committee has effected 10-percent reductions under the estimates for personal services. Personal-service limitations have been inserted in the bill in accord with the action taken on the appropriations requested.

OFFICE OF THE SECRETARY

The committee recommends an appropriation of \$1,484,530 which is \$15,470 under the House and represents a reduction of 10 percent from the budget estimate for personal services. Included in the amount recommended is \$85,000 for the Office of the Under Secretary for Transportation and the Office of Transportation. The Department is instructed not to utilize more than the amount of \$85,000 for these offices.

SALARY ADVANCEMENT FOR DIRECTOR, OFFICE OF BUDGET AND MANAGEMENT

The committee has included under the general provisions of the bill a provision authorizing the Secretary of Commerce to place one position in grade GS-17, \$12,200 per annum, in the general schedule established by the Classification Act of 1949. The purpose of providing this position is to grant authority to the Secretary to reallocate the position of Director, Office of Budget and Management, to \$12,200 per annum. The position in question is occupied by Mr. Francis R. Cawley and the committee is of the opinion that his salary should be commensurate with the duties he performs and the service he renders to the Government as an outstanding employee of the Department of Commerce.

CIVIL AERONAUTICS ADMINISTRATION

SALARIES AND EXPENSES

The House recommended an appropriation of \$99,100,000 for salaries and expenses of the CAA. The committee concurs in the action of the House. The amount recommended is \$3,700,000 under the budget estimate and the Administration is instructed to allocate this reduction in such fashion as to reduce employees engaged in administrative activities rather than employees engaged in connection with the operation of facilities. The CAA is also instructed not to discontinue the operation of facilities as a result of the reduction. The committee has recommended a limitation on personal services which is the equivalent of the budget request for personal services less 10 percent of the amount for nonoperating personnel. This limitation is a ceiling upon personal services and is not to be construed as a mandate for minimum expenditure for this account.

The committee approves the proposed reorganization to accomplish centralized supervision of the work performed by the flight operations, flight maintenance, and aircraft safety divisions. It is the view of the committee that this centralization under a single head in each of the regional offices as well as in Washington should go forward as speedily as possible, and that the change should be accomplished at the same time in Washington and in the field. The committee does not consider it good administrative practice to delay putting the plan into operation in the field while making it effective in Washington. Substantially simultaneous implementation of the reorganization in both the field offices and in Washington will permit the greatest possible advantage to be taken of the opportunities for personnel adjustments which are inherent in the plan. Any regional administrator who continues to resist effectuation of this reorganization in his region should be required to relate his resistance to the specific conditions in his own region which he believes overbalance the benefit to CAA operations as a whole which would result from centralized supervision of the functions, often overlapping, of the flight operations, flight maintenance, and aircraft safety divisions; and in the absence of a clear showing in this regard with respect to any particular region the reorganization should be put into effect promptly in such region as well as in Washington.

ESTABLISHMENT OF AIR NAVIGATION FACILITIES

The House recommended an appropriation of \$20,000,000 for this appropriation, a reduction of \$17,150,000 below the budget estimate. The committee recommends an appropriation of \$25,000,000, an increase of \$5,000,000 in the House bill. The appropriation for last fiscal year was in the amount of \$27,500,000 in appropriation and \$13,500,000 in contract authority.

The amount of \$25,000,000 recommended by the committee includes \$12,000,000 for liquidation of contract authority previously granted. The additional \$5,000,000 allowed will provide for important navigation facilities.

WASHINGTON NATIONAL AIRPORT

MAINTENANCE AND OPERATION

The committee recommends an appropriation of \$1,257,984 which represents a reduction of 10 percent below the budget estimate for personal services. The amount recommended is \$42,016 under the House bill and \$92,016 under the budget estimate of \$1,350,000.

MAINTENANCE AND OPERATION OF PUBLIC AIRPORTS, TERRITORY OF ALASKA

The committee recommends an appropriation of \$350,000, an increase of \$125,000 over the House bill and a reduction of \$100,000 from the budget estimate. The increase recommended will allow the employment of personnel and the purchase of supplies and equipment for the operation of the two new airports at Fairbanks and Anchorage.

FEDERAL-AID AIRPORT PROGRAM

For the Federal-aid airport program, the House recommended an appropriation of \$35,840,000 consisting of \$17,000,000 for projects in the States, \$1,000,000 for projects in the Territories, \$15,000,000 for liquidation of contract authority previously granted, and \$2,840,000 for administration. The committee recommends an appropriation of \$28,700,000 consisting of \$15,000,000 for projects in the States, \$1,000,000 for projects in the Territories, \$10,000,000 for liquidation of contract authority previously granted, and \$2,700,000 for administration. The amount recommended by the committee is \$7,140,000 under the House bill and \$25,300,000 under the budget estimate. The reduction for administration amounts to a 10-percent reduction under the budget estimate. With respect to the funds for liquidation of contracts, the CAA volunteered to the committee a reduction from \$15,000,000 to \$11,840,000. The committee feels that \$10,000,000 will be sufficient for this purpose during the current year. The committee further recommends that the funds be continued available through fiscal year 1958 to conform with the legislative authority for this program.

AIR NAVIGATION DEVELOPMENT

For this activity the committee recommends an appropriation of \$1,874,562, a reduction of \$8,438 from the budget estimate and the House bill. The reduction represents a cut of 10 percent in the amount requested for personal services.

TRANSPORT AIRCRAFT DEVELOPMENT

The committee considered a budget estimate of \$600,000 for transport-aircraft development which was denied in full by the House. The committee recommends an appropriation of \$597,500, the reduction representing a cut of 10 percent in the amount requested for personal services. The appropriation under this head was requested as the first step in carrying out the provisions of Public Law

867, Eighty-first Congress, which authorizes an appropriation of \$12,500,000 over a 5-year period which will be used for the development of engines, airframes, rotors, instruments, accessories, and particularly, turbine-jet and turbine-prop powered aircraft. It is considered essential that funds be provided without delay for this purpose if the United States is to have a chance to regain its position as a leader in the field of transport-aircraft production and if we are to develop to the necessary extent the vast potentialities of jet- and turbine-driven air transports for civil and military purposes.

The committee has been advised that there is no duplication in this activity with the research work now being carried on by other Government agencies.

CIVIL AERONAUTICS BOARD

The committee recommends an appropriation of \$3,700,000, an increase of \$150,000 over the House bill and a reduction of \$200,000 from the budget estimate. The amount recommended by the committee will allow a modest increase for the CAB in its effort to handle its workload. The committee also recommends authority for the Board to purchase five automobiles for replacement.

COAST AND GEODETIC SURVEY

For the Coast and Geodetic Survey, the committee recommends an appropriation of \$11,877,688, a reduction of \$497,312 in the House bill and a reduction of \$897,312 from the budget estimate. The amount recommended by the committee reflects a 10-percent reduction from the estimate for personal services.

BUREAU OF FOREIGN AND DOMESTIC COMMERCE

FIELD OFFICE SERVICE

The House recommended an appropriation of \$1,900,000. The committee recommends an appropriation of \$1,953,000, which although an increase of \$53,000 over the House, represents a reduction of 10 percent below the budget estimate for personal services. The budget estimate is in the amount of \$2,130,000 and the appropriation for last year was in the amount of \$2,155,000. The committee directs that the reduction in personnel be applied against those field offices that have the larger staffs.

EXPORT CONTROL

For export control, the House recommended an appropriation of \$5,500,000. The committee recommends an appropriation of \$5,388,180, a reduction of \$111,820 below the House and a reduction of \$511,820 below the budget estimate of \$5,900,000. The amount recommended by the committee represents a reduction of 10 percent in personal services below the amount of the budget estimate.

BUREAU OF PUBLIC ROADS

TONGASS FOREST HIGHWAY, ALASKA

The committee recommends an appropriation of \$3,480,000 for this purpose, a reduction of \$20,000 under the House and the budget estimate. The reduction represents a 10-percent cut in the amount of \$200,000 requested for personal services.

INTER-AMERICAN HIGHWAY

The committee recommends an appropriation of \$2,000,000, a reduction of \$2,000,000 below the House and the budget estimates.

ACCESS ROADS

For this important activity the committee recommends the full amount of the budget estimate of \$3,000,000 which is an increase of \$2,000,000 over the House bill.

PUBLIC LANDS HIGHWAYS

The committee recommends that there be added to the bill an appropriation of \$2,500,000 for public lands highways. This amount is the balance of public lands highway authorization for the fiscal year 1951 (Federal-Aid Highway Act of 1950) not covered by appropriation or contract authority. Public lands highway authorizations have been provided for the improvement of sections of important highways mainly in the Western States lying entirely on the Federal Government domain that have not been improved due to the lack of habitation on such lands and the inability of the States to spread their highway funds far enough to reach such roads. The committee feels that it is important that this appropriation be made available for the improvement of these main roads necessary for the transportation of food, materials and workers in connection with our national defense effort and essential civilian requirements.

NATIONAL BUREAU OF STANDARDS

RESEARCH AND TESTING

For "Research and testing," the committee recommends an appropriation of \$3,807,419, a reduction of \$192,581 in the House bill and a reduction of \$342,581 in the budget estimate. The amount recommended by the committee represents a reduction of 10 percent in the amount requested for personal services.

RADIO PROPAGATION AND STANDARDS

The committee recommends an appropriation of \$2,735,220, a reduction of \$64,780 under the House bill and a reduction of \$164,780 from the budget estimate. Again in this instance the committee is recommending a reduction of 10 percent in the amount requested for personal services.

WORKING CAPITAL FUND

The budget estimate for this purpose is in the amount of \$2,000,000 and the House allowed the full amount of the estimate. The committee recommends that no appropriation be granted at this time for this purpose. There is no reason why agencies for whom the Bureau of Standards performs work cannot reimburse the Bureau of Standards more frequently, thereby obviating the necessity for increasing the present working capital fund of \$3,000,000.

WEATHER BUREAU

The budget estimate for the Weather Bureau is in the amount of \$27,095,000 and the House recommended an appropriation of \$26,000,000. The appropriation for last year was in the amount of \$24,897,000. The committee recommends an appropriation of \$25,069,477, a decrease of \$930,523 below the House and a reduction of \$2,025,523 below the budget estimate. The recommendation of the committee reflects a 10-percent reduction in the amount requested for personal services.

GENERAL PROVISIONS—DEPARTMENT OF COMMERCE

The committee recommends that the following section be inserted in the bill:

SEC. 305. Appropriations of the Department of Commerce available for salaries and expenses shall be available in an amount not to exceed \$5,000 for entertainment within or outside the United States of prominent persons, representatives, and dignitaries of foreign governments. The cost of such entertainment, including the reimbursement of officials of the Department of Commerce who have incurred expenses for such entertainment, shall be accounted for solely on the certificate of the Secretary of Commerce.

Officials of the Department of Commerce are in many instances called upon to entertain visiting dignitaries and at the present time there are no funds appropriated to the Department for this purpose. The amount recommended of \$5,000 will serve for this purpose and must be absorbed from the appropriations granted to the Department.

THE JUDICIARY

For the judiciary the committee is recommending an appropriation of \$25,936,865 which is an increase of \$18,750 over the House bill and a reduction of \$552,875 from the budget estimates. The additional sum of \$18,750 is necessary to provide funds to equip a library for the court of appeals and the district court for the District of Columbia in the new courthouse for the District. The amount recommended by the committee is \$433,200 in excess of the appropriations for the last fiscal year. Although the committee has not seen fit to effect 10 percent reductions in the appropriations for the judiciary, the committee does recommend that personal services limitations be placed in the bill for the appropriations under the judiciary. The personal service limitations are in accord with the amounts recommended in the individual appropriations.

GENERAL PROVISIONS

EMPLOYEES ENGAGED IN PERSONNEL WORK

The committee recommends that the following provision which has been inserted in several appropriation bills be included in this bill:

SEC. 603. No part of any appropriation contained in this Act shall be used to pay the compensation of any employee engaged in personnel work in excess of the number that would be provided by a ratio of one such employee to one hundred and fifteen, or a part thereof, full-time, part-time, and intermittent employees of the agency concerned: Provided, That for purposes of this section employees shall be considered as engaged in personnel work if they spend half time or more in personnel administration consisting of direction and administration of the personnel program; employment, placement, and separation; job evaluation and classification; employee relations and services; training; committees of expert examiners and boards of civil-service examiners; wage administration; and processing, recording, and reporting.

CHAUFFEURS

The committee recommends that the following amendment with respect to chauffeurs be included in the bill:

SEC. 604. Except for the automobiles officially assigned to the Secretary of State, the Attorney General and the Secretary of Commerce and automobiles assigned for operation by the Federal Bureau of Investigation, no part of any appropriation contained in this Act shall be used to pay the compensation of any civilian employee of the Government in the District of Columbia whose primary duties consist of acting as chauffeur of any Government-owned passenger motor vehicle (other than a bus or ambulance), unless such appropriation is specifically authorized to be used for paying the compensation of employees performing such duties.

With respect to chauffeurs under the Department of State overseas, the Department is instructed to make a report to the Committees on Appropriations of the Senate and House of Representatives semi-annually as to the numbers of chauffeurs assigned in the Foreign Service, for what purpose, by whom authorized, how much they are paid and whether they are paid in dollars or in foreign currencies. The committee directs that not to exceed 500 full-time chauffeurs may be employed at any one time in the Foreign Service.

INFORMATION SPECIALIST

The committee recommends an amendment to limit the number of information specialists. This amendment has been included in several other appropriation bills. In recommending this amendment, the committee has made several changes to cover peculiar situations that exist within the departments covered by this bill.

The committee agrees with the objectives of the amendment, which is to curtail the publicizing of the departments. However, the committee believes that it is not the intent of the amendment to curtail the dissemination of information which is necessary for enforcement of law by the Federal Bureau of Investigation and the Immigration and Naturalization Service; the promotion of safety of human life by such agencies as the Civil Aeronautics Administration; the dissemination of weather information; or, scientific experimentation by such agencies as the National Bureau of Standards and the Coast and

Geodetic Survey. The committee believes that it is entirely proper for a department to issue scientific and technical bulletins and publications in various fields which are devoted to keeping the public informed of changes in those fields. However, the committee admonishes the departments that its intent is to cut down the flood of publicity releases now being sent out by the departments.

The amendment recommended is as follows:

SEC. 605. No part of the money appropriated by this Act to any department or made available for expenditure by any corporation which is in excess of 75 per centum of the amount required to pay the compensation of all persons the aggregate budget estimates for personal services heretofore submitted to the Congress for the fiscal year 1952 contemplated would be employed by such department or corporation during such fiscal year in the performance of—

(1) functions performed by a person designated as an information specialist, information and editorial specialist, publications and information coordinator, press relations officer or counsel, photographer, radio expert, television expert, motion-picture expert, or publicity expert, or designated by any similar title, or

(2) functions performed by persons who assist persons performing the functions described in (1) in drafting, preparing, editing, typing, duplicating, or disseminating public information publications or releases, radio or television scripts, magazine articles, photographs, motion pictures, and similar material, shall be available to pay the compensation of persons performing the functions described in (1) or (2). No person whose only performance of the functions described in (1) or (2) of the preceding sentence is in activities necessary for the enforcement of law, promotion of safety of human life, dissemination of weather information, or scientific experimentation, or whose compensation is paid from funds appropriated specifically for International Information and Educational Activities shall be deemed to be engaged in the performance of the functions so described.

SUMMARY OF INCREASES

Department of State:

Salaries and expenses.....	\$1, 487, 777
Contributions to international organizations.....	3, 297, 861
Total, Department of State.....	<u>4, 785, 638</u>

Department of Commerce:

Air navigation facilities, establishment of, Civil Aeronautics Administration.....	5, 000, 000
Maintenance and operation, Alaska airports.....	125, 000
Transport aircraft development.....	597, 500
Salaries and expenses, Civil Aeronautics Board.....	150, 000
Field office service, Bureau of Foreign and Domestic Commerce.....	53, 000
Public lands highways.....	2, 500, 000
Access roads (act of Sept. 7, 1950).....	2, 000, 000

Total, Department of Commerce.....	10, 425, 500
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The Judiciary:

Miscellaneous expenses, other courts and services.....	18, 750
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Totals, all titles.....	<u>15, 229, 888</u>
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SUMMARY OF DECREASES

Department of State:

Acquisition of buildings, abroad-----	\$1, 000, 000
International contingencies-----	100, 000
Construction, International Boundary and Water Commission, United States and Mexico-----	2, 000, 000
American sections, international commissions-----	14, 800
International Claims Commission-----	150, 000
International information and educational activi- ties-----	22, 000, 000

Total, Department of State----- 25, 264, 800

Department of Commerce:

Salaries and expenses, Office of Secretary-----	15, 470
Maintenance and operation, Washington Na- tional Airport-----	42, 016
Federal-aid airport program-----	7, 140, 000
Air-navigation development-----	8, 438
Salaries and expenses, Coast and Geodetic Survey- Export Control, Bureau of Foreign and Domestic Commerce-----	497, 312
Tongass Forest Highway, Alaska-----	111, 820
Inter-American Highway-----	20, 000
Research and testing, National Bureau of Standards-----	2, 000, 000
Radio propagation and standards-----	192, 581
Working capital fund-----	64, 780
Salaries and expenses, Weather Bureau-----	2, 000, 000
	930, 523

Total, Department of Commerce----- 13, 022, 940

Total, all titles----- 38, 287, 740

RECAPITULATION

INCREASES

Department of State-----	4, 785, 638
Department of Commerce-----	10, 425, 500
The Judiciary-----	18, 750

Total increases----- 15, 229, 888

RECAPITULATION—continued

DECREASES	
Department of State-----	\$25, 264, 800
Department of Commerce-----	13, 022, 940
Total decreases-----	38, 287, 740
Total decreases-----	38, 287, 740
Total increases-----	15, 229, 888
Net decreases-----	23, 057, 852
Amount of bill as passed House-----	1, 045, 940, 115
Net decreases recommended by Senate committee--	23, 057, 852
Amount of bill as reported to Senate-----	1, 022, 882, 263

COMPARATIVE STATEMENT OF APPROPRIATIONS FOR 1951 AND THE ESTIMATES FOR 1952 PERMANENT INDEFINITE APPROPRIATIONS

	Appropriations, 1951	Estimates, 1952	Increase (+) or decrease (-)
DEPARTMENT OF STATE			
Replacement of personal property sold.....	\$76,780	\$79,900	+\$3,120
DEPARTMENT OF JUSTICE			
Replacement of personal property sold.....	220,000	308,000	+88,000
DEPARTMENT OF COMMERCE			
Replacement of personal property sold.....	54,125	50,000	-4,125
THE JUDICIARY			
Replacement of personal property sold.....	1,000	1,000	-----
Total.....	351,905	438,900	+86,995

TRUST FUNDS

[Not a charge against revenue]

Object	Estimates, 1951	Estimates, 1952	Increase (+) or decrease (-)
DEPARTMENT OF STATE			
Foreign Service retirement and disability fund.....	\$1,355,000	\$1,450,000	+\$95,000
Mexican claims fund.....	2,500,000	2,500,000	-----
Miscellaneous trust funds.....	132,800	42,800	-\$90,000
Total, Department of State.....	3,987,800	3,992,800	+\$5,000
DEPARTMENT OF JUSTICE			
Legal activities and general administration: Miscellaneous trust funds.....	1,900,000	2,000,000	+100,000
Federal Prison System: Commissary funds.....	1,064,460	1,067,000	+2,540
Total, Department of Justice.....	2,964,460	3,067,000	+102,540
DEPARTMENT OF COMMERCE			
Office of the Secretary.....	129,027	64,500	-\$64,527
Bureau of the Census.....	250,000	250,000	-----
Bureau of Foreign and Domestic Commerce.....	14,000	15,000	+1,000
Bureau of Public Roads.....	900,000	900,000	-----
Total, Department of Commerce.....	1,293,027	1,229,500	-\$63,527
Total, trust funds.....	8,245,287	8,289,300	+44,013

CONTRACT AUTHORIZATIONS

Agency and item	Approved 1951		Estimates, 1952	Recom- mended in House bill for 1952	Amount recom- mended by Senate committee	Increase (+) or decrease (-) Senate bill compared with—		
	Specific amounts	As reduced under sec. 1214				Authoriza- tion as reduced under sec. 1214, 1951	Estimates, 1952	House bill
DEPARTMENT OF STATE								
Institute of Inter-American Affairs.....	\$1,000,000							
DEPARTMENT OF JUSTICE								
Federal Prison System, buildings and facilities.....	700,000	\$700,000				—\$700,000		
DEPARTMENT OF COMMERCE								
Civil Aeronautics Administration:								
Air navigation facilities.....	16,000,000	13,500,000				—13,500,000		
Federal-aid airport program.....	36,700,000	21,200,000				—21,200,000		
Air navigation development.....	2,250,000	2,250,000				—2,250,000		
National Bureau of Standards, construction of laboratories.....	3,915,000	3,915,000				—3,915,000		
Total, Department of Commerce.....	58,865,000	40,865,000				—40,865,000		
Total for all departments.....	60,565,000	41,565,000				—41,565,000		

NOTE.—Table does not include contract authority for Bureau of Public Road which is granted in substantive legislation.

ADMINISTRATIVE EXPENSES OF GOVERNMENT CORPORATIONS

Corporation	Authorizations, 1951	Estimates, 1952	Recommended in House bill for 1952	Amount recommended by Senate committee	Increase (+) or decrease (—), Senate bill compared with—		
					Authorization for 1951	Estimates, 1952	House bill
DEPARTMENT OF JUSTICE							
Federal Prison Industries, Inc.....	\$715, 000	\$731, 000	\$731, 000	\$731, 000	+\$16, 000	-----	-----

COMPARATIVE STATEMENT OF APPROPRIATIONS FOR 1951 AND ESTIMATES AND AMOUNTS RECOMMENDED IN BILL FOR 1952

TITLE I.—DEPARTMENT OF STATE

Agency and item	Appropriations, 1951		Estimates, 1952	Recommended in House bill for 1952	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
	Specific amount	As reduced under sec. 1214				Appropriations, 1951, as reduced under sec. 1214	Estimates, 1952	House bill
Salaries and expenses.....	\$78, 600, 000	\$78, 492, 000	\$77, 400, 000	\$73, 000, 000	\$74, 487, 777	-\$4, 004, 223	-\$2, 912, 223	+\$1, 487, 777
Representation allowances.....	675, 000	675, 000	1, 000, 000	675, 000	675, 000	-----	-325, 000	-----
Payment to Foreign Service retirement and disability fund.....	-----	-----	4, 627, 000	-----	-----	-----	-4, 627, 000	-----
Acquisition of buildings abroad.....	6, 500, 000	2, 950, 000	9, 000, 000	8, 000, 000	7, 000, 000	+4, 050, 000	-2, 000, 000	-1, 000, 000
Emergencies in the diplomatic and consular service.....	10, 575, 000	10, 575, 000	19, 900, 000	9, 900, 000	9, 900, 000	-675, 000	-10, 000, 000	-----
Contributions to international organizations.....	54, 449, 297	53, 549, 297	30, 684, 476	27, 000, 000	33, 297, 861	-23, 251, 436	-386, 615	+3, 297, 861
Missions to international organizations.....	1, 600, 000	1, 600, 000	1, 570, 000	1, 400, 000	1, 400, 000	-200, 000	-170, 000	-----
International contingencies.....	2, 900, 000	2, 800, 000	2, 800, 000	2, 600, 000	2, 500, 000	-300, 000	-300, 000	-100, 000

International Boundary and Water Commission, United States and Mexico:

Salaries and expenses.....	1,000,000	900,000	1,200,000	900,000	900,000	-----	-300,000	-----
Construction.....	3,000,000	1,300,000	16,200,000	14,000,000	12,000,000	+10,700,000	-4,200,000	-2,000,000
Rio Grande emergency flood protection.....	30,000	30,000	50,000	30,000	30,000	-----	-20,000	-----
American sections, international commissions.....	1508,000	1508,000	1990,000	702,000	687,200	+179,200	-302,800	-14,800
International Claims Commission.....			265,000	150,000	-----	-----	-265,000	-150,000
International information and educational activities.....	106,089,789	106,089,789	115,000,000	85,000,000	63,000,000	-43,089,789	-52,000,000	-22,000,000
Philippine rehabilitation.....	10,000,000	10,000,000	3,000,000	3,000,000	3,000,000	-7,000,000	-----	-----
The Institute of Inter-American Affairs.....	1500,000	5,000,000	(²)	-----	-----	-5,000,000	-----	-----
Total, regular annual appropriations, Department of State	280,927,086	274,469,086	283,686,476	226,357,000	205,877,838	-68,591,248	-77,808,638	-20,479,162

TITLE II.—DEPARTMENT OF JUSTICE

LEGAL ACTIVITIES AND GENERAL ADMINISTRATION

General administration, salaries and expenses.....	\$2,175,000	\$2,175,000	\$2,363,000	\$2,250,000	\$2,250,000	+\$75,000	-\$113,000	-----
General legal activities, salaries and expenses.....	7,905,000	7,905,000	9,332,000	9,032,000	9,032,000	+1,127,000	-300,000	-----
Antitrust Division, salaries and expenses.....	3,750,000	3,750,000	3,700,000	3,200,000	3,200,000	-550,000	-500,000	-----
United States attorneys and marshals, salaries and expenses...	12,847,000	12,747,000	13,030,000	12,990,000	12,990,000	+243,000	-40,000	-----
Fees and expenses of witnesses.....	1,000,000	1,000,000	1,500,000	1,000,000	1,000,000	-----	-500,000	-----
Claims of persons of Japanese ancestry, salaries and expenses...	1,300,000	690,000	750,000	725,000	725,000	+35,000	-25,000	-----
Total, legal activities and general administration.....	28,977,000	28,267,000	30,675,000	29,197,000	29,197,000	+930,000	-1,478,000	-----

¹ Plus \$36,500 derived by transfer.

² Includes \$120,000 contained in H. Doc. No. 66.

³ Plus not to exceed \$15,212,000 in counterpart funds.

⁴ Plus contract authority of \$1,000,000.

⁵ To be submitted as part of technical assistance program in foreign-aid bill.

⁶ Includes \$260,000 in H. Doc. No. 139.

Comparative statement of appropriations for 1951 and estimates and amounts recommended in bill for 1952—Continued

TITLE II.—DEPARTMENT OF JUSTICE—Continued

Agency and item	Appropriations, 1951		Estimates, 1952	Recom- mended in House bill for 1952	Amount recom- mended by Senate committee	Increase (+) or decrease (—), Senate bill compared with—		
	Specific amount	As reduced under sec. 1214				Appropriations, 1951, as reduced under sec. 1214	Estimates, 1952	House bill
FEDERAL BUREAU OF INVESTIGATION								
Salaries and expenses.....	\$69,272,000	\$69,272,000	\$90,665,000	\$90,000,000	\$90,000,000	+\$20,728,000	—\$665,000	-----
IMMIGRATION AND NATURALIZATION SERVICE								
Salaries and expenses.....	34,400,000	34,340,000	36,700,000	36,400,000	36,400,000	+2,060,000	—300,000	-----
FEDERAL PRISON SYSTEM								
Bureau of Prisons, salaries and expenses.....	22,179,000	22,179,000	\$ 23,741,000	23,500,000	23,500,000	+1,321,000	—241,000	-----
Buildings and facilities.....	\$ 2,180,000	\$ 2,150,000	475,000	470,000	470,000	—1,680,000	—5,000	-----
Support of United States prisoners.....	2,014,000	2,014,000	2,100,000	2,000,000	2,000,000	—14,000	—100,000	-----
Total, Federal prison system.....	26,373,000	26,343,000	26,316,000	25,970,000	25,970,000	—373,000	—346,000	-----
OFFICE OF ALIEN PROPERTY								
Salaries and expenses.....	(4,150,000)	(4,150,000)	(4,100,000)	(3,600,000)	(3,000,000)	(—1,150,000)	(—1,100,000)	—(\$600,000)
Total, regular annual appropriations, Department of Justice.....	159,022,000	158,222,000	184,356,000	181,567,000	181,567,000	+23,345,000	—2,789,000	—(600,000)

TITLE III.—DEPARTMENT OF COMMERCE

OFFICE OF THE SECRETARY								
Salaries and expenses.....	\$1,350,000	\$1,350,000	\$1,636,000	\$1,500,000	\$1,484,530	+\$134,530	-\$151,470	-\$15,470
Technical and scientific services.....	225,000	225,000	300,000	250,000	250,000	+25,000	-50,000	-----
Total, Office of the Secretary.....	1,575,000	1,575,000	1,936,000	1,750,000	1,734,530	+159,530	-201,470	-15,470
CENSUS BUREAU								
Salaries and expenses.....	7,007,000	7,007,000	7,170,000	6,500,000	6,500,000	-507,000	-670,000	-----
Seventeenth Decennial Census.....	28,500,000	28,500,000	8,800,000	7,000,000	7,000,000	-21,500,000	-1,800,000	-----
Census of Governments.....	-----	-----	2,250,000	-----	-----	-----	-2,250,000	-----
Census of business, transportation, manufactures, and mineral industries.....	-----	-----	300,000	200,000	200,000	+200,000	-100,000	-----
Total, Census Bureau.....	35,507,000	35,507,000	18,520,000	13,700,000	13,700,000	-21,807,000	-4,820,000	-----
CIVIL AERONAUTICS ADMINISTRATION								
Salaries and expenses.....	98,500,000	98,500,000	102,800,000	99,100,000	99,100,000	+690,000	-3,700,000	-----
Air navigation facilities, establishment of.....	¹⁰ 27,500,000	¹¹ 27,500,000	37,150,000	20,000,000	25,000,000	-2,500,000	-12,150,000	+5,000,000
Technical development and evaluation.....	1,375,000	1,375,000	1,375,000	1,200,000	1,200,000	-175,000	-175,000	-----
Washington National Airport:								
Maintenance and operation.....	1,300,000	1,300,000	1,350,000	1,300,000	1,257,984	-42,016	-92,016	-42,016
Construction.....	540,000	540,000	75,000	75,000	75,000	-465,000	-----	-----
Land acquisition, additional, Washington Airport.....	1,000,000	1,000,000	-----	-----	-----	-1,000,000	-----	-----
Federal-aid airport program.....	¹² 37,000,000	¹³ 37,000,000	54,000,000	35,840,000	28,700,000	-8,300,000	-25,300,000	-7,140,000

⁷ Includes \$26,798,000 in H. Doc. No. 66,

⁸ Includes \$775,000 in H. Doc. No. 94.

⁹ Plus contract authority of \$700,000.

¹⁰ Plus \$16,000,000 in contract authority.

¹¹ Plus \$13,500,000 in contract authority.

¹² Plus \$36,700,000 in contract authority.

¹³ Plus \$21,200,000 in contract authority.

Comparative statement of appropriations for 1951 and estimates and amounts recommended in bill for 1952—Continued

TITLE III.—DEPARTMENT OF COMMERCE—Continued

Agency and item	Appropriations, 1951		Estimates, 1952	Recom- mended in House bill for 1952	Amount recom- mended by Senate committee	Increase (+) or decrease (—), Senate bill compared with—		
	Specific amount	As reduced under sec. 1214				Appropriations, 1951, as reduced under sec. 1214	Estimates, 1952	House bill
CIVIL AERONAUTICS ADMINISTRATION—continued								
Alaska airports:								
Construction.....	\$240,000	240,000	240,000	240,000	240,000	—402,000		
Maintenance and operation.....	1,200,000	1,200,000	1,200,000	1,200,000	1,200,000	—43,012	—83,012	—43,012
Air-navigation development.....	14 6,000,000	14 5,551,000	15 1,883,000	1,883,000	1,874,562	—3,676,438	—8,438	—8,438
Transport-aircraft development.....	16 600,000	16 600,000	16 600,000		597,500	+597,500	—2,500	+597,500
Claims, Federal Airport Act.....	1,622,886	1,622,886				—1,622,886		
Total, Civil Aeronautics Administration.....	178,037,886	177,588,886	199,683,000	159,623,000	158,155,046	—19,433,840	—41,527,954	—1,467,954
CIVIL AERONAUTICS BOARD								
Salaries and expenses.....	3,500,000	3,500,000	3,900,000	3,550,000	3,700,000	+200,000	—200,000	+150,000
COAST AND GEODETIC SURVEY								
Salaries and expenses.....	12,035,000	12,035,000	12 17,775,000	12,375,000	11,877,683	—157,312	—897,312	—497,312
BUREAU OF FOREIGN AND DOMESTIC COMMERCE								
Departmental salaries and expenses.....	5,150,000	5,150,000	3,339,000	3,000,000	3,000,000	—2,150,000	—339,000	
Field office service.....	2,155,000	2,155,000	2,130,000	1,900,000	1,953,000	—202,000	—177,000	+53,000
Export control.....	2,925,000	2,925,000	15 5,900,000	5,500,000	5,388,180	+2,463,180	—511,820	—111,820
Total, Bureau of Foreign and Domestic Commerce.....	10,230,000	10,230,000	11,369,000	10,400,000	10,341,180	+111,180	1,027,820	—58,820
PATENT OFFICE								
Salaries and expenses.....	11,500,000	11,500,000	11,600,000	11,500,000	11,500,000		—100,000	

BUREAU OF PUBLIC ROADS								
Federal aid, highway construction.....	385,000,000	385,000,000	420,000,000	325,000,000	325,000,000	-60,000,000	-95,000,000	
Elimination of grade crossings.....	4,600,000	4,600,000	5,211,925	3,000,000	3,000,000	-1,600,000	-2,211,925	
Forest highways.....	22,500,000	22,500,000	25,000,000	21,000,000	21,000,000	-1,500,000	-4,000,000	
Tongass Forest Highway, Alaska.....	3,500,000	3,500,000	3,500,000	3,500,000	3,480,000	-20,000	-20,000	-20,000
Access roads.....	(19) 300	(19) 300	(19) 300	(19) 300	8,100	7,800	-300	
War and emergency damages, Territory of Hawaii.....	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	+2,000,000		
Inter-American Highway.....	4,000,000	4,000,000	4,000,000	4,000,000	2,000,000	-2,000,000	-2,000,000	-2,000,000
Public Lands highways.....	750,000	750,000	750,000	750,000	2,500,000	+1,750,000	+2,500,000	+2,500,000
Access roads (act of Sept. 7, 1950).....	20 5,000,000	20 5,000,000	21 3,000,000	1,000,000	3,000,000	-2,000,000		+2,000,000
Total, Bureau of Roads.....	425,350,000	425,350,000	462,711,925	359,500,000	361,980,000	-63,370,000	-100,731,925	+2,480,000
NATIONAL BUREAU OF STANDARDS								
Operation and administration.....	1,270,000	1,270,000	1,209,000	1,100,000	1,100,000	-170,000	-109,000	
Research and testing.....	4,300,000	4,300,000	4,150,000	4,000,000	3,807,419	-492,581	-342,581	-192,581
Radio propagation and standards.....	3,000,000	3,000,000	2,900,000	2,800,000	2,735,220	-264,780	-164,780	-64,780
Construction of laboratories.....	22 1,900,000	22 1,900,000	3,915,000	3,800,000	3,800,000	+1,900,000	-115,000	
Working capital fund.....	2,012,000	2,012,000	2,000,000	2,000,000	2,032,000	+20,000	-2,000,000	-2,000,000
Total, National Bureau of Standards.....	10,470,000	10,470,000	14,174,000	13,700,000	11,442,639	+972,639	-2,731,361	-2,257,361
WEATHER BUREAU								
Salaries and expenses.....	24,897,000	24,897,000	24 27,095,000	26,000,000	25,069,477	+172,477	-2,025,523	-930,523
Total, regular annual appropriations, Department of Commerce.....	713,101,886	712,652,886	763,763,925	612,098,000	609,500,560	-103,152,326	-154,263,365	-2,597,440

¹⁴ Plus \$2,250,000 in contract authority.

¹⁵ Includes decrease of \$6,117,000 as contained in H. Doc. No. 100.

¹⁶ Contained in H. Doc. No. 178.

¹⁷ Includes \$325,000 contained in H. Doc. No. 100.

¹⁸ Contained in H. Doc. No. 139.

¹⁹ Not to exceed \$70,000 of unexpended balance made available.

²⁰ Plus \$2,000,000 derived by transfer.

²¹ Contained in H. Doc. No. 139.

²² Plus contract authority of \$3,915,000.

²³ Contained in H. Doc. No. 139.

²⁴ Includes \$475,000 contained in H. Doc. No. 100.

Continued

Comparative statement of appropriations for 1951 and estimates and amounts recommended in bill for 1952—Continued

TITLE IV.—THE JUDICIARY

Agency and item	Appropriations, 1951		Estimates, 1952	Recom- mended in House bill for 1952	Amount recom- mended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—		
	Specific amount	As reduced under sec. 1214 ²⁸				Appropriations, 1951, as reduced under sec. 1214	Estimates, 1952	House bill
SUPREME COURT OF THE UNITED STATES								
Salaries.....	\$915,000	\$915,000	\$928,000	\$928,000	\$928,000	+\$13,000	-----	-----
Printing and binding Supreme Court reports.....	91,200	91,200	91,200	91,200	91,200	-----	-----	-----
Miscellaneous expenses.....	52,100	52,100	58,350	58,350	58,350	+6,250	-----	-----
Care of building and grounds.....	159,200	159,200	160,700	160,700	160,700	+1,500	-----	-----
Total, Supreme Court.....	1,217,500	1,217,500	1,238,250	1,238,250	1,238,250	+20,750	-----	-----
COURT OF CUSTOMS AND PATENT APPEALS								
Salaries and expenses.....	192,200	192,200	194,500	194,500	194,500	+2,300	-----	-----
CUSTOMS COURT								
Salaries and expenses.....	417,465	417,465	438,465	433,165	433,165	+15,700	-\$5,300	-----
COURT OF CLAIMS								
Salaries and expenses.....	575,000	575,000	590,000	579,800	579,800	+4,800	-10,200	-----
Repairs and improvements.....	10,700	10,700	159,100	9,100	9,100	-1,600	-150,000	-----
Total Court of Claims.....	585,700	585,700	749,100	588,900	588,900	+3,200	-160,200	-----
OTHER COURTS AND SERVICES								
Hawaii.....	106,500	106,500	²⁸ 124,500	120,000	120,000	+13,500	-4,500	-----
Salaries of judges.....	5,095,000	5,095,000	5,138,125	5,120,000	5,120,000	+25,000	-18,125	-----
Salaries of clerks.....	4,470,000	4,470,000	4,614,000	4,520,000	4,520,000	+50,000	-94,000	-----

Probation system.....	2,145,000	2,145,000	2,198,700	2,180,000	2,180,000	+35,000	-18,700	-----
Salaries of criers.....	520,000	520,000	542,300	542,300	542,300	+22,300	-----	-----
Fees of commissioners.....	475,000	475,000	543,000	543,000	543,000	+68,000	-----	-----
Fees of jurors.....	2,900,000	2,900,000	2,900,000	2,800,000	2,800,000	-100,000	-100,000	-----
Miscellaneous salaries.....	2,600,000	2,600,000	2,682,700	2,670,000	2,670,000	+70,000	-12,700	-----
Miscellaneous expenses.....	675,000	675,000	795,800	750,000	768,750	+93,750	-27,050	+\$18,750
Travel expenses.....	725,000	725,000	725,000	715,000	715,000	-10,000	-10,000	-----
Salaries of court reporters.....	972,000	972,000	988,200	988,200	988,200	+16,200	-----	-----
Administrative Office, salaries and expenses.....	520,000	520,000	537,900	535,000	535,000	+15,000	-2,900	-----
Repairs and improvements, District Court of the United States for the District of Columbia.....	7,100	7,100	15,600	7,100	7,100	-----	-8,500	-----
Repairs and improvements, United States Court of Appeals for the District of Columbia.....	6,200	6,200	3,700	3,700	3,700	-2,500	-----	-----
Referees, special account:								
Salaries.....	879,000	879,000	879,000	879,000	879,000	-----	-----	-----
Expenses.....	995,000	995,000	1,180,900	1,090,000	1,090,000	+95,000	-90,900	-----
Total, other courts and services.....	23,090,800	23,090,800	23,869,425	23,463,300	23,482,050	+391,250	-387,375	+18,750
Total, title IV, the Judiciary.....	25,503,665	25,503,665	26,489,740	25,918,115	25,936,865	+433,200	-552,875	+18,750
Grand total appropriations titles I, II, III, and IV Departments of State, Justice, Commerce, and the Judiciary.....	1,178,554,637	1,170,847,637	1,258,296,141	1,045,940,115	1,022,882,263	-147,965,374	-235,413,878	-23,057,852

²⁵ Sec. 1214 not applicable to the Judiciary.

²⁶ Includes \$7,500 contained in House Doc. No. 162.

